1	COMMITTEE SUBSTITUTE
2	FOR
3	COMMITTEE SUBSTITUTE
4	FOR
5	Senate Bill No. 424
6	(By Senators Kessler (Acting President), Klempa, Green, Beach,
7	Snyder and Stollings)
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9	[Originating in the Committee on the Judiciary;
10	reported February 28, 2011.]
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15	A BILL to amend and reenact §22-6-1 and §22-6-36 of the Code of
16	West Virginia, 1931, as amended; to amend said code by adding
17	thereto a new article, designated §22-6A-1, §22-6A-2, §22-6A-3,
18	\$22-6A-4, \$22-6A-5, \$22-6A-6, \$22-6A-7, \$22-6A-8, \$22-6A-9, \$22-6A-
19	10, §22-6A-11, §22-6A-12, §22-6A-13, §22-6A-14, §22-6A-15, §22-6A-
20	16 and §22-6A-17; to amend and reenact §22C-8-2 of said code; and
21	to amend and reenact §22C-9-2 of said code, all relating generally
22	to oil and gas and oil and gas wells; defining certain new terms
23	and amending existing definitions of certain terms; requiring
2./	notice to goal owners and lessees of record, creating Natural Gas

Horizontal Well Control Act; providing short title; making legislative findings and declarations of public policy; providing exemptions of application and new act. and special considerations for karst formations; defining terms used in said act; specifying powers and duties of Secretary of Department of Environmental Protection; incorporating by reference certain sections of existing code relating to oil and gas wells; requiring horizontal well permits; requiring application for permit; specifying content of application and required attachments; requiring posting of bond and payment of permit fees; permitting waiver of certain requirements under specified circumstances and for issuance of emergency permits; providing for suspension and reinstatement of permits; providing for appeals of certain actions of Secretary of Department of Environmental Protection; providing for review of permit applications and for issuance of permits; specifying operator performance standards; providing for copies of permits to be furnished to county assessors; requiring certificate of approval for large impoundment construction; application for certificate; specifying content of application and required attachments and payment of fees; providing for revocation or suspension of certificates; requiring hearing before certificate of approval is amended, suspended or revoked without consent of operator; providing for administrative appeals; providing exceptions for certain farm ponds; authorizing Secretary of

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- Department of Environmental Protection to propose legislative rules 1 for consideration by Legislature; providing for permit revocation 2 and bond forfeiture; requiring notice to property owners when 3 application for well permit is made or application for certificate 4 5 of approval of impoundment is filed and providing property owners 6 with certain rights; requiring promulgation of certain legislative 7 rules for plugging and abandonment of horizontal wells; specifying 8 reclamation requirements; requiring performance bonds; providing 9 presumptions and rebuttals in water rights civil actions; imposing certain civil and criminal penalties for certain violations and 10 11 offenses; specifying prospective application of act; preempting 12 local ordinances; and requiring operator to enter into certain road 13 maintenance agreement with Division of Highways.
- 14 Be it enacted by the Legislature of West Virginia:
- 15 That \$22-6-1 and \$22-6-36 of the Code of West Virginia, 1931, 16 as amended, be amended and reenacted; that said code be amended by adding thereto a new article, designated \$22-6A-1, \$22-6A-2, \$22-17 6A-3, \$22-6A-4, \$22-6A-5, \$22-6A-6, \$22-6A-7, \$22-6A-8, \$22-6A-9, 18 19 \$22-6A-10, \$22-6A-11, \$22-6A-12, \$22-6A-13, \$22-6A-14, \$22-6A-15, 20 \$22-6A-16 and \$22-6A-17; that \$22C-8-2 of said code be amended and 21 reenacted; and that §22C-9-2 of said code be amended and reenacted, all to read as follows: 2.2
- 23 CHAPTER 22. ENVIRONMENTAL RESOURCES.
- 24 ARTICLE 6. OFFICE OF OIL AND GAS; OIL AND GAS WELLS.

#### §22-6-1. Definitions.

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- 2 Unless the context in which used clearly requires a different 3 meaning, as used in this article:
- 4 (a) "Casing" means a string or strings of pipe commonly placed
  5 in wells drilled for natural gas or petroleum or both;
  - (b) "Cement" means hydraulic cement properly mixed with water;
- 7 (c) "Chair" means the chair of the West Virginia shallow gas 8 well review board as provided for in section four, article eight, 9 chapter twenty-two-c of this code;
  - (d) "Coal operator" means any person or persons, firm, partnership, partnership association or corporation that proposes to or does operate a coal mine;
    - (e) "Coal seam" and "workable coal bed" are interchangeable terms and mean any seam of coal twenty inches or more in thickness, unless a seam of less thickness is being commercially worked, or can in the judgment of the department foreseeably be commercially worked and will require protection if wells are drilled through it;
    - (f) "Director" means the director of the division of environmental protection as established in article one of this chapter or such other person to whom the director has delegated authority or duties pursuant to sections six or eight, article one of this chapter—:
    - (g) "Deep well" means any well other than a shallow well or coalbed methane well, drilled and completed in to a formation at or

- 1 below the top of the uppermost member of the "Onondaga Group";
- 2 (h) "Expanding cement" means any cement approved by the office
- 3 of oil and gas which expands during the hardening process,
- 4 including, but not limited to, regular oil field cements with the
- 5 proper additives;
- 6 (i) "Facility" means any facility utilized in the oil and gas
- 7 industry in this state and specifically named or referred to in
- 8 this article or in article eight or nine of this chapter, other
- 9 than a well or well site;
- 10 (j) "Gas" means all natural gas and all other fluid
- 11 hydrocarbons not defined as oil in this section;
- 12 (k) "Oil" means natural crude oil or petroleum and other
- 13 hydrocarbons, regardless of gravity, which are produced at the well
- in liquid form by ordinary production methods and which are not the
- 15 result of condensation of gas after it leaves the underground
- 16 reservoirs;
- 17 (1) "Owner" when used with reference to any well, shall
- include any person or persons, firm, partnership, partnership
- association or corporation that owns, manages, operates, controls
- or possesses such well as principal, or as lessee or contractor,
- 21 employee or agent of such principal;
- 22 (m) "Owner" when used with reference to any coal seam, shall
- include any person or persons who own, lease or operate such coal
- 24 seam;

- 1 (n) "Person" means any natural person, corporation, firm,
  2 partnership, partnership association, venture, receiver, trustee,
  3 executor, administrator, guardian, fiduciary or other
  4 representative of any kind, and includes any government or any
  5 political subdivision or any agency thereof;
- 6 (o) "Plat" means a map, drawing or print showing the location
  7 of a well or wells as herein defined;

- (p) "Pollutant" shall have the same meaning as provided in subsection (17), section three, article eleven of this chapter, chapter twenty-two of this code;
  - (q) "Review board" means the West Virginia shallow gas well review board as provided for in section four, article eight, chapter twenty-two-c of this code;
  - (r) "Safe mining through of a well" means the mining of coal in a workable coal bed up to a well which penetrates such workable coal bed and through such well so that the casing or plug in the well bore where the well penetrates the workable coal bed is severed;
- methane well, drilled no deeper than one hundred feet below the top of the "Onondaga Group": and completed in a formation above the top of the uppermost member of the "Onondaga Group": Provided, That in drilling a shallow well the operator may penetrate into the "Onondaga Group" to a reasonable depth, not in excess of twenty

- feet, in order to allow for logging and completion operations, but
  in no event may the "Onondaga Group" formation or any formation
  below the "Onondaga Group" be otherwise produced, perforated or
- 3 <u>below the "Onondaga Group"</u> be <del>otherwise</del> produced, perforated or 4 stimulated in any manner;
- 5 (t) "Stimulate" means any action taken by a well operator to 6 increase the inherent productivity of an oil or gas well, 7 including, but not limited to, fracturing, shooting or acidizing,

but excluding cleaning out, bailing or workover operations;

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(u) "Waste" means (i) physical waste, as the term is generally understood in the oil and gas industry; (ii) the locating, drilling, equipping, operating or producing of any oil or gas well in a manner that causes, or tends to cause a substantial reduction in the quantity of oil or gas ultimately recoverable from a pool under prudent and proper operations, or that causes or tends to cause a substantial or unnecessary or excessive surface loss of oil or gas; or (iii) the drilling of more deep wells than are reasonably required to recover efficiently and economically the maximum amount of oil and gas from a pool; (iv) substantially inefficient, excessive or improper use, or the substantially unnecessary dissipation of, reservoir energy, it being understood that nothing in this chapter shall be construed to authorize any agency of the state to impose mandatory spacing of shallow wells except for the provisions of section eight, article nine, chapter twenty-two-c of this code and the provisions of article eight,

chapter twenty-two-c of this code; (v) inefficient storing of oil or gas: Provided, That storage in accordance with a certificate of public convenience issued by the federal energy regulatory commission shall be conclusively presumed to be efficient and (vi) other underground or surface waste in the production or storage of oil, gas or condensate, however caused. Waste does not include gas vented or released from any mine areas as defined in section two, article one, chapter twenty-two-a of this code, or from adjacent coal seams which are the subject of a current permit issued under article two of chapter twenty-two-a of this code: Provided, however, That nothing in this exclusion is intended to address ownership of the gas;

- 13 (v) "Waters of this state" shall have the same meaning as the
  14 term "waters" as provided in subsection (23), section three,
  15 article eleven, chapter twenty-two of this code:;
  - (w) "Well" means any shaft or hole sunk, drilled, bored or dug into the earth or into underground strata for the extraction or injection or placement of any liquid or gas, or any shaft or hole sunk or used in conjunction with such extraction or injection or placement. The term "well" does not include any shaft or hole sunk, drilled, bored or dug into the earth for the sole purpose of core drilling or pumping or extracting therefrom potable, fresh or usable water for household, domestic, industrial, agricultural or public use;

(x) "Well work" means the drilling, redrilling, deepening, stimulating, pressuring by injection of any fluid, converting from one type of well to another, combining or physically changing to allow the migration of fluid from one formation to another or plugging or replugging of any well; and

6 (y) "Well operator" or "operator" means any person or persons,
7 firm, partnership, partnership association or corporation that
8 proposes to or does locate, drill, operate or abandon any well as
9 herein defined.

### 10 §22-6-36. Declaration of oil and gas notice by owners and lessees 11 of coal seams.

- (a) For purposes of notification under this article, any owner or lessee of coal seams shall may file a declaration of the owner's or lessee's interest in such the coal seams with the clerk of the county commission in the county where such the coal seams are located. Said The clerk shall file and index such the declaration in accordance with section two, article one, chapter thirty-nine of this code, and shall index the name of the owner or lessee of such the coal seams in the grantor index of the record maintained for the indexing of leases. If the declaration of owner's or lessee's interest is not filed, then notification pursuant to this article shall be made to the owners or lessees of coal seams of record.
- (b) The declaration, <u>if filed</u>, <del>shall</del> entitles <del>such</del> the owner or lessee to the notices provided in sections twelve, thirteen,

- 1 fourteen, and twenty-three of this article: Provided, That the
- declaring owner shall be the record owner of the coal seam, and the
- declaring lessee shall be the record lessee with the owner's or
- 4 lessee's source or sources of title recorded prior to recording
- 5 such the lessee's declaration.
- 6 (c) The declaration, if filed, shall be acknowledged by such
- 7 <u>the</u> owner or lessee and, in the case of a lessee, may be a part of
- 8 the coal lease under which the lessee claims. Such The declaration
- 9 may be in the following language:
- 10 "DECLARATION OF OIL AND GAS NOTICE"
- 11 "The undersigned hereby declares:
- 12 (1) The undersigned is the ('owner' or 'lessee') of one or
- more coal seams or workable coal beds as those terms are defined in
- 14 section one of this article.
- 15 (2) The coal seam(s) or workable coal bed(s) owned or leased
- 16 partly or wholly by the undersigned lie(s) under the surface of
- 17 lands described as follows:
- 18 (Here insert a description legally adequate for a deed,
- 19 whether by metes and bounds or other locational description, or by
- 20 title references such as a book and page legally sufficient to
- 21 stand in lieu of a locational description.)
- 22 (3) The undersigned desires to be given all notices of oil and
- gas operations provided by sections twelve, thirteen, fourteen, and
- 24 twenty-three of this article, addressed as follows:

1 (Here insert the name and mailing address of the undersigned owner or lessee.)

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- 4 (Signature)
- 5 (Here insert an acknowledgment legally adequate for a deed)."
- The benefits of the foregoing declaration shall be personal to
- 7 the declaring owner or lessee, and not transferable or assignable
- 8 in any way.
- 9 ARTICLE 6A. NATURAL GAS HORIZONTAL WELL CONTROL ACT.
- 10 **§22-6A-1.** Short title.
- 11 This article shall be known and cited as the "Horizontal Well
- 12 Act".
- 13 §22-6A-2. Legislative findings; declaration of public policy.
- 14 (a) The Legislature finds that:
- 15 (1) The advent and advancement of new and existing
- technologies and drilling practices have created the opportunity
- 17 for the efficient development of natural gas contained in
- 18 underground shales and other geologic formations;
- 19 (2) These practices have resulted in a new type and scale of
- 20 natural gas development that utilizes horizontal drilling
- 21 techniques, allows the development of multiple wells from a single
- surface location, and may involve fracturing processes that use and
- 23 produce large amounts of water;
- 24 (3) In some instances these practices may require the

- 1 construction of large impoundments for the storage of water or 2 wastewater:
- 3 (4) Existing laws and regulations developed for conventional 4 oil and gas operations are inadequate to address the potential 5 environmental impacts from these new technologies and practices; 6 and

- (5) Allowing the responsible development of our state's natural gas resources will enhance the economy of our state and the quality of life for our citizens while assuring the long term protection of the environment.
- (b) The Legislature declares that the establishment of a new regulatory scheme to address new and advanced natural gas development technologies and drilling practices is in the public interest and should be done in a manner that protects the environment and our economy for current and future generations.
- (c) The Legislature declares that in view of the urgent need for prompt decision of matters submitted to the secretary under this article, all actions which the secretary, or oil and gas inspectors are required to take under this article, shall be taken as rapidly as practicable, consistent with adequate consideration of the issues involved.

#### §22-6A-3. Applicability; exceptions; karst formations.

(a) Notwithstanding any other provision of this code to the contrary, the provisions of this article shall apply to any natural

- gas well that is a horizontal well as defined in section four of this article: *Provided*, That this article shall not apply to or affect any well work permitted for a horizontal well or orders issued regarding horizontal wells prior to the effective date of this article.
- (b) Because karst geology may require precautions not commonly needed in other parts of the state when exploring for or producing oil and natural gas, the secretary shall review the department's regulatory program to determine whether the rules applicable to oil and gas wells need to be revised to address drilling in areas of karst geology. If so, the secretary may propose legislative rules, including emergency rules if it is deemed necessary, in accordance with the provisions of the administrative procedures act in chapter twenty-nine-a of this code. The secretary may require such additional safeguards as may be necessary to protect this geological formation. Special safeguards may include changing proposed well locations to avoid damage to water resources, special casing programs and additional or special review of drilling procedures. Nothing in this section shall be construed to allow the department to prevent drilling in karst geology.

#### 22-6A-4. Definitions.

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(a) All definitions set forth in article six of this chapter apply when those defined terms are used in this article, unless the context in which the term is used clearly requires a different

1 meaning.

- 2 (b) Unless the context in which used clearly requires a different meaning, as used in this article:
  - (1) "Best management practices" means schedules of activities, prohibitions of practices, maintenance procedures, and other management practices to prevent or reduce pollution of waters of this State. For purposes of this article, best management practices also includes those practices and procedures set out in the Erosion and Sediment Control Manual of the Office of Oil and Gas;
- 10 (2) "Department" means the department of environmental protection;
  - (3) "Horizontal drilling" means a method of drilling a well for the production of natural gas that is intended to maximize the length of wellbore that is exposed to the formation and in which the wellbore is initially vertical but eventually is curved to become horizontal, or nearly horizontal, to parallel a particular geologic formation;
  - (4) "Horizontal well" means any well, other than a coalbed methane well, drilled using a horizontal drilling method;
  - (5) "Flowback Recycle Impoundment" means an impoundment used for the retention of flowback and freshwater and into which no other wastes of any kind are placed;
  - (6) "Freshwater Impoundment" means an impoundment used for the retention of fresh water and into which no wastes of any kind are

1 placed;

- 2 (7) "Impoundment" means a man-made excavation or diked area 3 for the retention of fluids;
- 4 (8) "Pit" means a man-made excavation or diked area that
  5 contains or is intended to contain an accumulation of process waste
  6 fluids, drill cuttings or any other liquid substance generated in
  7 the development of a horizontal well and which could impact surface
  8 or groundwater.; and
  - (9) "Secretary" means the Cabinet Secretary of the Department of Environmental Protection as established in article one of this chapter or such other person to whom the secretary has delegated authority or duties pursuant to sections six or eight, article one of this chapter.

## \$22-6A-5. Application of article six of this chapter to horizontal wells subject to this article.

To the extent that horizontal wells governed by this article are similar to conventional oil and gas wells regulated under article six of this chapter, the following sections of article six of this chapter are hereby incorporated by reference in this article:

(a) The provisions of section three, article six of this chapter relating to the findings and orders of inspectors concerning violations, the determination of reasonable time for abatement, extensions of time for abatement, special inspections,

- 1 notice of findings and orders.
- 2 (b) The provisions of section four, article six of this
- 3 chapter providing for the review of findings and orders by the
- 4 secretary, special inspections, and applications for annulment or
- 5 revision of orders by the secretary.
- 6 (c) The provisions of section five, article six of this
- 7 chapter relating to the requirements for findings, orders and
- 8 notices, notice to the operator of findings and orders, and
- 9 judicial review of final orders of the secretary.
- 10 (d) The provisions of section seven, article six of this
- 11 chapter relating to the issuance of water pollution control
- 12 permits, the powers and duties of the secretary related thereto,
- and penalties for violations of the same.
- 14 (e) The provisions of section eight, article six of this
- 15 chapter relating to the prohibition of permits for wells on flat
- 16 well royalty leases and requirements for permits.
- 17 (f) The provisions of section ten, article six of this chapter
- 18 pertaining to the procedures for filing comments relating to
- 19 proposed well work and the applicant's obligation to certify
- 20 compliance with applicable notice requirements, with the following
- 21 exceptions:
- 22 (1) Under subsection (a), section ten, article six of this
- chapter the persons described in subsections (a) and (b), section
- 24 ten of this article shall be entitled to file comments.

1 (2) Under subsection (a), section ten, article six of this 2 chapter the applicable time period for filing comments shall be 3 thirty days from the filing of an application with the secretary.

- (g) The provisions of section twelve, article six of this chapter pertaining to plats prerequisite to drilling or fracturing wells, the preparation and contents thereof, notice furnished to coal operators, owners or lessees, the issuance of permits, and required performance bonds, with the following exceptions:
- (1) Under subsection (a), section twelve, article six of this chapter the plat also shall identify all mineral tract boundaries within the scope of the plat.
- (2) Under subsection (b), section twelve, article six of this chapter any reference to a time period shall be thirty days in lieu of fifteen days.
- (h) The provisions of section thirteen, article six of this chapter providing for notice of the operator's intention to fracture wells, with the exception that under subsection (c) of section thirteen, article six of this chapter the applicable time periods shall be thirty days in lieu of fifteen days.
- (i) The provisions of section fifteen, article six of this chapter pertaining to objections to proposed deep well drilling sites above seam or seams of coal, with the exception that the applicable time for filing objections shall be within thirty days of receipt by the secretary of the required plat and/or notice in

1 lieu of fifteen days.

- (j) The provisions of section seventeen, article six of this
  chapter pertaining to drilling of shallow gas wells, notice to be
  provided to the chair of the review board, orders issued by the
  review board, and permits issued for such drilling, with the
  exception that the applicable time for filing objections shall be
  thirty days from the date of receipt by the secretary of the
  required plat and notice in lieu of fifteen days.
  - (k) The provisions of section eighteen, article six of this chapter providing for protective devices for when a well penetrates one or more workable coal beds and when gas is found beneath or between workable coal beds.
    - (1) The provisions of section nineteen, article six of this chapter providing for protective devices during the life of the well and for dry or abandoned wells.
  - (m) The provisions of section twenty, article six of this chapter providing for protective devices when a well is drilled through the horizon of a coalbed from which the coal has been removed.
- 20 (n) The provisions of section twenty-one, article six of this 21 chapter requiring the installation of fresh water casings.
  - (o) The provisions of section twenty-two, article six of this chapter relating to the filing of a well completion report and the contents thereof, confidentiality and permitted use, and the

- 1 secretary's authority to promulgate rules.
- 2 (p) The provisions of section twenty-seven, article six of 3 this chapter regarding a cause of action for damages caused by an
- 4 explosion.
- 5 (q) The provisions of section twenty-eight, article six of
- 6 this chapter relating to supervision by the secretary over drilling
- 7 and reclamation operations, the filing of complaints, hearings on
- 8 the same, and appeals.
- 9 (r) The provisions of section twenty-nine, article six of this
- 10 chapter providing for the Operating Permit and Processing Fund, the
- 11 oil and gas reclamation fund, and associated fees, with the
- exception that in the opening paragraph of subsection (a), section
- twenty-nine, article six of this chapter the fees to be credited to
- 14 the Oil and Gas Operating Permit and Processing Fund shall be the
- permit fees collected pursuant to subsection (f), section seven of
- 16 this article.
- 17 (s) The provisions of section thirty-one, article six of this
- chapter providing for preventing waste of gas, plans of operation
- for wasting gas in the process of producing oil and the secretary's
- 20 rejection thereof.
- 21 (t) The provisions of section thirty-two, article six of this
- 22 chapter pertaining to the right of an adjacent owner or operator to
- 23 prevent waste of gas and the recovery of costs.
- 24 (u) The provisions of section thirty-three, article six of

- 1 this chapter relating to circuit court actions to restrain waste.
- 2 (v) The provisions of section thirty-six, article six of this 3 chapter providing for the declaration of oil and gas notice by
- 4 owners and lessees of coal seams and setting out the form of such
- 5 notice, with the exception that the owner or lessee of coal seams
- 6 shall be entitled only to the notices provided in sections twelve
- 7 and thirteen, of article six of this chapter.
- 8 (w) The provisions of section thirty-nine, article six of this
- 9 chapter relating to petitions for injunctive relief.
- 10 (x) The provisions of section forty, article six of this
  11 chapter relating to appeals from orders issuing or refusing to
  12 issue a permit to drill or fracture, and the procedure therefore.
- Notwithstanding any other provision of this code to the contrary, no provision of article six of this chapter shall apply to horizontal wells subject to this article except as expressly incorporated by reference in this article.

## \$22-6A-6. Secretary of Department of Environmental Protection; powers and duties.

- The secretary is vested with jurisdiction over all aspects of this article, including, but not limited to, the following powers and duties:
- 22 (1) To control and exercise regulatory authority over all gas 23 operations regulated by this article;

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(2) To utilize any oil and gas inspectors or other employees

- of the Office of Oil and Gas in the enforcement of the provisions of this article;
- 3 (3) To propose any necessary legislative rules, in accordance 4 with the provisions of chapter twenty-nine-a of this code to 5 implement the provisions of this article; and
- 6 (4) To make investigations and inspections necessary to ensure 7 compliance with the provisions of this article.

- (5) Except for the duties and obligations conferred by statute upon the shallow gas well review board pursuant to article eight, chapter twenty-two-c of this code, the coalbed methane review board pursuant to article twenty-one of this chapter, and the oil and gas conservation commission pursuant to article nine, chapter twenty-two-c of this code, the secretary has sole and exclusive authority to regulate the permitting, location, spacing drilling, operation and plugging of oil and gas wells and production operations within the state.
- §22-6A-7. Horizontal well permit required; permit fee; application; soil erosion control plan; well site safety plan; site construction plan; water management plan; permit fee; installation of permit number; suspension of a permit.
- (a) It is unlawful for any person to commence any well work, including site preparation work which involves any disturbance of land, for a horizontal well without first securing from the secretary a well work permit pursuant to this article.

1 (b) Every permit application filed under this section shall be 2 on such form as may be prescribed by the secretary, shall be 3 verified, and shall contain the following information:

- (1) The names and addresses of (i) the well operator, (ii) the agent required to be designated under subsection (h) of this section, and (iii) every person whom the applicant must notify under any section of this article, together with a certification and evidence that a copy of the application and all other required documentation has been delivered to all such persons;
- (2) The name and address of every coal operator operating coal seams under the tract of land on which the well is or may be located, and the coal seam owner of record and lessee of record required to be given notice by subsection (f), section five of this article, if any, if said owner or lessee is not yet operating said coal seams;
- (3) The number of the well or such other identification as the secretary may require;
  - (4) The well work for which a permit is requested;
- 19 (5) The approximate depth to which the well is to be drilled 20 or deepened, or the actual depth if the well has been drilled;
- 21 (6) Each formation in which the well will be completed if 22 applicable;
  - (7) A description of any means used to stimulate the well;
- 24 (8) If the proposed well work will require casing or tubing to

- 1 be set, the entire casing program for the well, including the size
- of each string of pipe, the starting point and depth to which each
- 3 string is to be set, and the extent to which each such string is to
- 4 be cemented;
- 5 (9) If the proposed well work is to convert an existing well,
- 6 all information required by this section, all formations from which
- 7 production is anticipated and any plans to plug any portion of the
- 8 well;
- 9 (10) If the proposed well work is to plug or replug the well,
- 10 all information necessary to demonstrate compliance with the
- 11 legislative rules promulgated by the secretary in accordance with
- 12 section eleven of this article;
- 13 (11) If the proposed well work is to stimulate a horizontal
- well, all information necessary to demonstrate compliance with the
- requirements of subsection (g), section five of this article;
- 16 (12) The erosion and sediment control plan required under
- 17 subsection (c) of this section for applications for permits to
- 18 drill:
- 19 (13) A well site safety plan to address proper safety measures
- to be employed for the protection of persons on the site as well as
- 21 the general public. The plan shall encompass all aspects of the
- operation, including the actual well work for which the permit was
- obtained, completion activities, and production activities and
- shall provide an emergency point of contact for the well operator.

The well operator shall provide a copy of the well site safety to the local emergency planning committee established pursuant to section seven, article five-a, chapter fifteen of this code, for the emergency planning district in which the well work will occur at least seven days before commencement of well work or site preparation work that involves any disturbance of land; and

- 7 (14) Any other relevant information which the secretary may 8 reasonably require.
  - (c) (1) An erosion and sediment control plan shall accompany each application for a well work permit under this article. The plan shall contain methods of stabilization and drainage, including a map of the project area indicating the amount of acreage disturbed. The erosion and sediment control plan shall meet the minimum requirements of the West Virginia Erosion and Sediment Control Manual as adopted and from time to time amended by the department. The erosion and sediment control plan shall become part of the terms and conditions of any well work permit that is issued pursuant to this article and the provisions of the plan shall be carried out where applicable in the operation. The erosion and sediment control plan shall set out the proposed method of reclamation which shall comply with the requirements of section twelve of this article.
  - (2) For horizontal well sites that disturb 5 acres or more of surface, excluding pipelines, gathering lines, and roads, the

erosion and sediment control plan submitted in accordance with this section shall be certified by a registered professional engineer.

- (d) For well sites that disturb five acres or more of surface, excluding pipelines, gathering lines, and roads, the operator shall submit a site construction plan that shall be certified by a registered professional engineer and contains information that the secretary may require by rule.
- (e) In addition to the other requirements of this section, if the drilling, fracturing or stimulating of the horizontal well requires the use of water obtained by withdrawals from waters of this state in amounts that exceed 210,000 gallons during any month, the application for a well work permit shall include a water management plan, which shall include the following information:
- (1) The type of water source, such as surface or groundwater, the county of each source to be used by the operation for water withdrawals, and the latitude and longitude of each anticipated withdrawal location;
  - (2) The anticipated volume of each water withdrawal;
- 19 (3) The anticipated months when water withdrawals will be 20 made;
  - (4) The planned management and disposition of wastewater from fracturing, stimulation, and production activities;
  - (5) A listing of the anticipated additives that may be used in water used for fracturing or stimulating the well. Upon well

completion, a listing of the additives that were actually used in the fracturing or stimulating of the well shall be submitted as part of the completion report required by subsection (n), section five of this article;

- (6) For all surface water withdrawals, a water resources protection plan that includes the information requested in subdivisions (1) through (5) of this subsection (e) and includes documentation of measures that will be taken to allow the State to manage the quantity of its waters for present and future use and enjoyment and for the protection of the environment. The plan shall include the following:
- (A) Identification of the current designated and existing water uses, including any public water intakes within one mile downstream of the withdrawal location;
- (B) For surface waters, a demonstration, using methods acceptable to the secretary, that sufficient in-stream flow will be available immediately downstream of the point of withdrawal. A sufficient in-stream flow is maintained when a pass-by flow that is protective of the identified use of the stream is preserved immediately downstream of the point of withdrawal; and
- (C) Methods to be used for surface water withdrawal to minimize adverse impact to aquatic life.
- (7) This subsection is intended to be consistent with and does not supersede, revise, repeal or otherwise modify articles eleven,

- twelve or twenty-six of this chapter and does not revise, repeal or otherwise modify the common law doctrine of riparian rights in West
- 3 Virginia law.

- 4 (f) An application may propose and a permit may approve two or
  5 more activities defined as well work, however a separate permit
  6 must be obtained for each well drilled.
  - (g) The application for a permit under this section shall be accompanied by the applicable bond as required by section thirteen of this article, the applicable plat required by subsection (f), section five of this article, and a permit fee of \$5,000 for the initial horizontal well drilled at a location and a permit fee of \$1,000 for each additional well drilled on a single well pad at the same location.
    - (h) The well operator named in the application shall designate the name and address of an agent for the operator who shall be the attorney-in-fact for the operator and who shall be a resident of the state of West Virginia upon whom notices, orders or other communications issued pursuant to this article or article eleven of chapter twenty-two may be served, and upon whom process may be served. Every well operator required to designate an agent under this section shall, within 5 days after the termination of such designation, notify the secretary of such termination and designate a new agent.
      - (i) The well owner or operator shall install the permit number

as issued by the secretary and a contact telephone number for the operator in a legible and permanent manner to the well upon completion of any permitted work. The dimensions, specifications, and manner of installation shall be in accordance with the rules of the secretary.

- (j) The secretary may waive the requirements of this section and sections eight and ten of this article and subsection (e), section five of this article in any emergency situation, if the secretary deems such action necessary. In such case the secretary may issue an emergency permit which shall be effective for not more than 30 days, unless reissued by the secretary.
- (k) The secretary shall deny the issuance of a permit if the secretary determines that the applicant has committed a substantial violation of a previously issued permit for a horizontal well, including the applicable erosion and sediment control plan associated with the previously issued permit, or a substantial violation of one or more of the rules promulgated under this article, and has failed to abate or seek review of the violation within the time prescribed by the secretary pursuant to the provisions of subsections (a) and (b), section five of this article and the rules promulgated hereunder, which time may not be unreasonable.
- (1) In the event the secretary finds that a substantial violation has occurred and that the operator has failed to abate or

may suspend the permit on which said violation exists, after which suspension the operator shall forthwith cease all well work being conducted under the permit. However, the secretary may reinstate the permit without further notice, at which time the well work may be continued. The secretary shall make written findings of any such suspension and may enforce the same in the circuit courts of this state. The operator may appeal a suspension pursuant to the provisions of subsection (w), section five of this article. The secretary shall make a written finding of any such determination.

# §22-6A-8. Review of application; issuance of permit in the absence of objections; performance standards; copy of permits to county assessor.

- (a) The secretary shall review each application for a well work permit and shall determine whether or not a permit shall be issued.
- (b) No permit shall be issued less than 30 days after the filing date of the application for any well work except plugging or replugging; and no permit for plugging or replugging shall be issued less than 5 days after the filing date of the application except a permit for plugging or replugging a dry hole: *Provided*, That if the applicant certifies that all persons entitled to notice of the application under the provisions of this article have been served in person or by certified mail, return receipt requested,

with a copy of the well work application, including the erosion and sediment control plan, if required, and the plat required by section seven of this article, and further files written statements of no objection by all such persons, the secretary may issue the well work permit at any time.

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(c) Prior to the issuance of any permit the director shall ascertain from the Executive Director of Workforce West Virginia and the Insurance Commissioner whether the applicant is in compliance with the provisions of section six-c, article two, chapter twenty-one-a of this code, and section five, article two, chapter twenty-three of this code, with regard to any required subscription to the Unemployment Compensation Fund or to the Workers' Compensation Fund, the payment of premiums and other charges to the fund, the timely filing of payroll reports and the maintenance of adequate deposits. If the applicant is delinquent or defaulted, or has been terminated by the executive director or the Insurance Commissioner, the permit may not be issued until the applicant returns to compliance or is restored by the executive director or the Insurance Commissioner under a reinstatement agreement: Provided, That in all inquiries the Executive Director of Workforce West Virginia and the Insurance Commissioner shall make response to the Department of Environmental Protection within fifteen calendar days; otherwise, failure to respond timely is considered to indicate the applicant is in compliance and the

- 1 failure will not be used to preclude issuance of the permit.
- 2 (d) The secretary may cause such inspections to be made of the
- 3 proposed well work location as necessary to assure adequate review
- 4 of the application. The permit shall not be issued, or shall be
- 5 conditioned including conditions with respect to the location of
- 6 the well and access roads prior to issuance if the director
- 7 determines that:
- 8 (1) The proposed well work will constitute a hazard to the
- 9 safety of persons;
- 10 (2) The plan for soil erosion and sediment control is not
- 11 adequate or effective;
- 12 (3) Damage would occur to publicly owned lands or resources;
- 13 or
- 14 (4) The proposed well work fails to protect fresh water
- 15 sources or supplies.
- 16 (e) The director shall promptly review all comments filed. If
- 17 after review of the application and all comments received, the
- 18 application for a well work permit is approved, and no timely
- objection or comment has been filed with the director or made by
- the director under the provisions of subsection (h) and (i), section
- 21 five of this article, the permit shall be issued, with conditions,
- 22 if any. Nothing in this section shall be construed to supersede the
- provisions of section seven or subsections (f) through (i), section
- 24 five of this article.

- 1 (f) Each permit issued by the secretary pursuant to this 2 article shall require the operator at a minimum to:
- 3 (1) Adopt measures consistent with best management practices 4 in order to control fugitive particulate matter;
- 5 (2) Plug all wells in accordance with the requirements of this 6 article and the rules promulgated pursuant thereto when such wells 7 become abandoned pursuant to subsection (k), section five of this 8 article;

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- (3) With respect to disposal of cuttings at the well site, stabilize all waste pits, including the use of impervious materials, if necessary, to assure that any leachate therefrom will not degrade surface or groundwaters below water quality standards established pursuant to applicable federal and State law and that the site is stabilized and revegetated according to the provisions of this article and the rules promulgated thereunder;
- (4) Grade, terrace and plant, seed or sod the area disturbed that is not required in production of the horizontal well where necessary to bind the soil and prevent substantial erosion and sedimentation;
- (5) Protect off-site areas from damages that may result from horizontal drilling operations;
- 22 (6) Take action in accordance with industry standards to 23 minimize fire hazards and other conditions which constitute a 24 hazard to health and safety of the public;

(7) Protect the quantity and the quality of water in surface and groundwater systems both during and after drilling operations and during reclamation by: (A) Withdrawing water from surface waters of the State by methods deemed appropriate by the secretary, so as to maintain sufficient in-steam flow immediately downstream of the withdrawal location. In no case shall an operator withdraw water from ground or surface waters at volumes beyond which the waters can sustain; (B) Casing, sealing or otherwise managing wells to keep returned fluids from entering ground and surface waters; (C) Conducting oil and gas operations so as to prevent, to the extent possible using the best management practices, additional contributions of suspended or dissolved solids to streamflow or runoff outside the permit area, but in no event shall the contributions be in excess of requirements set by applicable State or federal law; and (D) Identify all water supply wells to the Office of Oil and Gas that are required to be permitted by the Bureau for Public Health under 64 CSR 19. All drinking water wells within 2,500 feet of the water supply well shall be flow tested by the operator upon request of the drinking well owner prior to operating the water supply well.

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(8) The construction of new roads or the improvement or use of existing roads shall be conducted in accordance with the standards established pursuant to this article or the rules promulgated thereunder for such effects which result from oil and gas

1 operations; and

- 2 (9) In addition to the other requirements of this subsection, 3 an operator proposing to drill any horizontal well requiring the 4 withdrawal of more than 210,000 gallons in a month shall have the 5 following requirements added to its permit:
  - (A) Identification of water withdrawal locations. Within 48 hours prior to the withdrawal of water, the operator shall identify the location of withdrawal by latitude and longitude and verify that sufficient flow exists to protect designated uses of the stream. The operator shall use methods deemed appropriate by the secretary to determine if sufficient flow is available and must check flows on a daily basis for the duration of the withdrawal. Any variation from the methods previously approved by the secretary for determining if sufficient flow is available must be requested in writing by the operator.
    - (B) Signage for water withdrawal locations. All water withdrawal locations and facilities identified in the water management plan shall be identified with a sign that identifies that the location is a water withdrawal point, the name and telephone number of the operator, and the permit numbers(s) for which the water withdrawn will be utilized.
    - (C) Recordkeeping and reporting. For all water used for hydraulic fracturing of horizontal wells and for flowback water from hydraulic fracturing activities and produced water from

- 1 production activities from horizontal wells, an operator shall
- 2 comply with the following record keeping and reporting
- 3 requirements:
- 4 (i) For production activities, the following information shall
- 5 be recorded and retained by the well operator:
- 6 (I) The quantity of flowback water from hydraulic fracturing
- 7 the well;
- 8 (II) The quantity of produced water from the well; and
- 9 (III) The method of management or disposal of the flowback and
- 10 produced water.
- 11 (ii) For transportation activities, the following information
- shall be recorded and maintained by the operator:
- 13 (I) The quantity of water transported;
- 14 (II) The collection and delivery or disposal locations of
- 15 water; and
- 16 (III) The name of the water hauler.
- 17 (iii) The information maintained pursuant to this subdivision
- 18 shall be available for inspection by the department along with
- other required permits and records and maintained for three years
- 20 after the water withdrawal activity.
- 21 (iv) This subdivision is intended to be consistent with and
- does not supersede, revise, repeal or otherwise modify articles
- eleven, twelve or twenty-six of this chapter and does not revise,
- 24 repeal or otherwise modify the common law doctrine of riparian

1 rights in West Virginia law.

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- 2 (g) The secretary shall mail a copy of the permit as issued or 3 a copy of the order denying a permit to any person who submitted 4 comments to the director concerning the permit and requested a 5 copy.
- 6 (h) Upon the issuance of any permit pursuant to the provisions
  7 of this article, the secretary shall transmit a copy of such permit
  8 to the office of the assessor for the county in which the well is
  9 located.
- \$22-6A-9. Certificate of approval required for large impoundment

  construction; certificate of approval and annual registration

  fees; application required to obtain certificate; term of

  certificate; revocation or suspension of certificates;

  appeals; farm ponds; criminal penalty.
  - (a) It is unlawful for any person to place, construct, enlarge, alter, repair, remove or abandon any freshwater impoundment or flowback recycle impoundment with capacity of greater than 210,000 gallons used in association with any horizontal well operation until he or she has first secured from the secretary a certificate of approval for the same: *Provided*, That routine repairs that do not affect the safety of the impoundment are not subject to the application and approval requirements. A separate application for a certificate of approval must be submitted by a person for each impoundment he or she

desires to place, construct, enlarge, alter, repair, remove or abandon, but one application may be valid for more than one impoundment involved in a single project.

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- (b) The application fee for placement, construction, enlargement, alteration, repair or removal of an impoundment pursuant to this section is \$300, and such fee shall accompany the application for certificate of approval. Operators holding certificates of approval shall be assessed an annual registration fee of \$100, which shall be valid for more than one impoundment involved in a single project.
- (c) Any certificate of approval required by this section shall be issued or denied no later than sixty days from the submission of an application containing the information required by this section.
- (d) The initial term of a certificate of approval issued pursuant to this section shall be one year. Existing certificates of approval shall be extended for one year upon receipt of the annual registration fee, an inspection report, a monitoring and emergency action plan, and a maintenance plan: *Provided*, That where an approved, up-to-date inspection report, monitoring and emergency action plan, and maintenance plan are on file with the department, and where no outstanding violation(s) of the requirements of the certificate of approval or any plan submitted pursuant to this article related to the impoundment exist, then the certificate of approval shall be extended without resubmission of the foregoing

documents upon receipt of the annual registration fee.

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- (e) Every application for a certificate of approval shall be made in writing on a form prescribed by the secretary and shall be signed and verified by the applicant. The application shall include a monitoring and emergency action plan and a maintenance plan, the required contents of which shall be established by the secretary by legislative rule. The application shall contain and provide information that may reasonably be required by the secretary to administer the provisions of this article.
  - (f) Plans and specifications for the placement, construction, erosion and sediment control, enlargement, alteration, repair or removal and reclamation of impoundments shall be the charge of a registered professional engineer licensed to practice in West Virginia. Any plans or specifications submitted to the department shall bear the seal of a registered professional engineer.

    Provided, That when a flowback recycle impoundment will be used to store flowback water, the impoundment shall be designed and constructed using a single liner system.
    - (g) Each certificate of approval issued by the secretary pursuant to the provisions of this article may contain other terms and conditions as the secretary may prescribe.
    - (h) The secretary may revoke or suspend any certificate of approval whenever the secretary determines that the impoundment for which the certificate was issued constitutes an imminent danger to

human life or property. If necessary to safeguard human life or property, the secretary may also amend the terms and conditions of any certificate by issuing a new certificate containing the revised terms and conditions.

- (1) Before any certificate of approval is amended, suspended, or revoked by the secretary without the consent of the operator holding the certificate, the secretary shall hold a hearing in accordance with the provisions of article five, chapter twentynine-a of this code.
- (2) Any person adversely affected by an order entered following this hearing has the right to appeal to the Environmental Quality Board pursuant to the provisions of article one, chapter twenty-two-b of this code.
  - (i) Upon expiration of the certificate of approval, or upon its revocation by the secretary, the operator shall, within 60 days, fill all impoundments that are not required or allowed by state or federal law or rule or agreement between the operator and the surface owner that allows the impoundment to remain open for the use and benefit of the surface owner and reclaim the site with the approved erosion and sediment control plan.
    - (j) This section shall not apply to:
- (A) Farm ponds constructed by the operator with the written consent of the surface owner, which will be used after completion of the drilling activity primarily for agricultural purposes,

- including without limitation livestock watering, irrigation,
  retention of animal wastes and fish culture. Any impoundment that
  is intended to be left permanent as a farm pond under this
  subdivision shall meet the requirements set forth by the United
  States Department of Agriculture's Natural Resources Conservation
- 6 Service "Conservation Practice Standard Ponds" (Code 378).
- 7 (B) Farm ponds subject to certificates of approval under 8 article fourteen of this chapter.
- 9 (k) The secretary is authorized to propose rules for 10 legislative approval in accordance with the provisions of article 11 three, chapter twenty-nine-a of this code, necessary to effectuate 12 the provisions of this section.

### §22-6A-10. Notice to property owners.

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- (a) Prior to filing a permit application, the operator shall provide notice to the surface owner of at least seventy-two hours but no more than forty-five days prior to entering the surface tract to conduct any plat surveys required pursuant to this article.
  - (b) No later than the filing date of the application, the applicant for a permit for any well work or for a certificate of approval for the construction of an impoundment as required by this article shall deliver, by personal service or by registered mail or by any method of delivery that requires a receipt or signature confirmation, copies of the application, well plat, and erosion and

- sediment control plan required by section seven of this article to each of the following persons:
- 3 (1) The owners of record of the surface of the tract on which 4 the well is or is proposed to be located;
- 5 (2) The owners of record of the surface tract or tracts 6 overlying the oil and gas leasehold being developed by the proposed 7 well work, if such surface tract is to be utilized for roads or 8 other land disturbance as described in the erosion and sediment 9 control plan submitted pursuant to subsection (c), section seven of 10 this article;
- 11 (3) The coal owner, operator or lessee, in the event the tract
  12 of land on which the well proposed to be drilled is located is
  13 known to be underlain by one or more coal seams;

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- (4) The owners of record of the surface tract or tracts overlying the oil and gas leasehold being developed by the proposed well work, if such surface tract is to be utilized for the placement, construction, enlargement, alteration, repair, removal or abandonment of any impoundment as described in section nine of this article; and
- 20 (5) The operator of any storage field within which the 21 proposed well work activity is to take place.
- (c) If more than three tenants in common or other co-owners of interests described in subsection (b) of this section hold interests in such lands, the applicant may serve the documents

required upon the person described in the records of the sheriff required to be maintained pursuant to section eight, article one, chapter eleven—a of this code, or publish in the county in which the well is located or is proposed to be located a Class II legal advertisement as described in section two, article three, chapter fifty—nine of this code, containing such notice and information as the secretary shall prescribe by rule, with the first publication date being at least ten days prior to the filing of the permit application: *Provided*, That all owners occupying the tracts where the well work is or is proposed to be located on the filing date of the permit application shall receive actual service of the documents required by subsection (b) of this section.

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- (d) Materials served upon persons described in subsections (b) and (c) of this section shall contain a statement of the methods and time limits for filing comments, who may file comments, the name and address of the secretary for the purpose of filing comments and obtaining additional information, and a statement that such persons may request, at the time of submitting comments, notice of the permit decision and a list of persons qualified to test water as provided by the Office of Oil and Gas.
- (e) Any person entitled to submit comments shall also be entitled to receive from the secretary a copy of the permit as issued or a copy of the order modifying or denying the permit if such person requests receipt of them as a part of the comments

concerning the permit application.

- (f) The surface owners described in subdivisions (1), (2) and (4), subsection (b) of this section, and the coal owner, operator or lessee described in subdivision (3) of said subsection shall also be entitled to receive notice within seven days but no less than two days before commencement that well work or site preparation work that involves any disturbance of land is expected to commence.
  - (g) Persons entitled to notice may contact the department to ascertain the names and locations of water testing laboratories in the subject area capable and qualified to test water supplies in accordance with standard accepted methods. In compiling that list of names the department shall consult with the state Bureau of Public Health and local health departments.
  - (h)(1) Prior to conducting any seismic activity for seismic exploration for natural gas to be extracted using horizontal drilling methods, the company or person performing the activity must provide notice to Miss Utility of West Virginia Inc. and to all surface owners, mineral owners, and storage field operators on whose property blasting, percussion or other seismic-related activities will occur or whose property interests are within the geographic area encompassed by the seismic study.
  - (2) The notice shall be provided at least three days prior to commencement of the seismic activity.

- 1 (3) The notice shall also include a reclamation plan in 2 accordance with the erosion and sediment control manual that 3 provides for the reclamation of any areas disturbed as a result of 4 the seismic activity, including filling of shotholes utilized for 5 blasting.
- 6 (4) Nothing in this subdivision shall be construed to decide 7 questions as to whether seismic activity may be secured by mineral 8 owners, surface owners or other ownership interests.

## §22-6A-11. Plugging and abandonment of horizontal wells.

The secretary shall promulgate legislative rules governing the procedures for plugging horizontal wells, including rules relating to the methods of plugging such wells and the notices required to be provided in connection therewith.

### §22-6A-12. Reclamation requirements.

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The operator of a horizontal well shall reclaim the land surface within the area disturbed in siting, drilling, completing or producing the well in accordance with the following requirements:

(a) Except as provided elsewhere in this section, within six months after the completion of the drilling process the operator shall fill all the pits and impoundments that are not required or allowed by state or federal law or rule or agreement between the operator and the surface owner that allows the impoundment to remain open for the use and benefit of the surface owner (i.e. a

- 1 farm pond as described in section nine of this article) and remove
- 2 all concrete bases, drilling supplies, and drilling equipment.
- 3 Within that period, the operator shall grade or terrace and plant,
- 4 seed or sod the area disturbed that is not required in production
- of the horizontal well where necessary to bind the soil and prevent
- 6 substantial erosion and sedimentation. No pit may be used for the
- 7 ultimate disposal of salt water. Salt water and oil shall be
- 8 periodically drained or removed and properly disposed of from any
- 9 pit that is retained so the pit is kept reasonably free of salt
- 10 water and oil. No pits may be left permanent.
- 11 (b) For well pads containing multiple horizontal wells,
- 12 reclamation shall be completed within six months after the
- completion of the drilling process for a well, unless the operator
- 14 commences drilling on a subsequent well at that location within
- 15 that six-month period.
- 16 (c) Within six months after a horizontal well that has
- 17 produced oil or gas is plugged or after the plugging of a dry hole,
- 18 the operator shall remove all production and storage structures,
- supplies and equipment and any oil, salt water and debris and fill
- any remaining excavations. Within that period, the operator shall
- 21 grade or terrace and plant, seed or sod the area disturbed where
- 22 necessary to bind the soil and prevent substantial erosion and
- 23 sedimentation.
- 24 (d)(1) It shall be the duty of the operator to commence the

- reclamation of the area of land disturbed in siting, drilling, completing or producing the horizontal well in accordance with soil erosion and sediment control plans approved by the secretary or the
- 4 secretary's designee pursuant to this article.

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- (2) The secretary, upon written application by an operator showing reasonable cause, may extend the period within which reclamation shall be completed, but not to exceed a further sixmonth period.
- 9 (3) If the secretary refuses to approve a request for 10 extension, the refusal shall be by order, which may be appealed 11 pursuant to the provisions of subsection (w), section five of this 12 article.

## §22-6A-13. Performance bonds; corporate surety or other security.

- (a) No permit shall be issued pursuant to this article unless a bond as described in subsection (d) of this section which is required for a particular activity by this article is or has been furnished as provided in this section.
- (b) A separate bond as described in subsection (d) of this section may be furnished for each horizontal well drilled. Each of these bonds shall be in the sum of \$5,000 payable to the State of West Virginia, conditioned on full compliance with all laws, rules relating to the drilling, redrilling, deepening, casing, and stimulating of horizontal wells and to the plugging, abandonment, and reclamation of horizontal wells and for furnishing such reports

and information as may be required by the secretary.

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- (c) When an operator makes or has made application for permits to drill or stimulate a number of horizontal wells, the operator may, in lieu of furnishing a separate bond, furnish a blanket bond in the sum of \$50,000 payable to the State of West Virginia, and conditioned as aforesaid in subsection (b) of this section.
- (d) The form of the bond required by this article shall be approved by the secretary and may include, at the option of the operator, surety bonding, collateral bonding (including cash and securities) letters of credit, establishment of an escrow account, self-bonding or a combination of these methods. If collateral bonding is used, the operator may elect to deposit cash, or collateral securities or certificates as follows: Bonds of the United States or its possessions, of the federal land bank, or of the homeowners' loan corporation; full faith and credit general obligation bonds of the State of West Virginia or other states or of any county, district or municipality of the State of West Virginia or other states; or certificates of deposit in a bank in this state, which certificates shall be in favor of the department. The cash deposit or market value of the securities or certificates shall be equal to or greater than the amount of the bond. The secretary shall, upon receipt of any deposit of cash, securities or certificates, promptly place the same with the Treasurer of the State of West Virginia whose duty it shall be to receive and hold

the same in the name of the state in trust for the purpose of which the deposit is made when the permit is issued. The operator shall be entitled to all interest and income earned on the collateral securities filed by such operator. The operator making the deposit shall be entitled from time to time to receive from the State Treasurer, upon the written approval of the secretary, the whole or any portion of any cash, securities or certificates so deposited, upon depositing with the State Treasurer in lieu thereof, cash or other securities or certificates of the classes herein specified having value equal to or greater than the amount of the bond.

(e) When an operator has furnished a separate bond from a corporate bonding or surety company to drill, fracture or stimulate a horizontal well and the well produces oil or gas or both, its operator may deposit with the secretary cash from the sale of the oil or gas or both until the total deposited is \$5,000. When the sum of the cash deposited is \$5,000, the separate bond for the well shall be released by the secretary. Upon receipt of that cash, the secretary shall immediately deliver that amount to the Treasurer of the State of West Virginia. The State Treasurer shall hold the cash in the name of the state in trust for the purpose for which the bond was furnished and the deposit was made. The operator shall be entitled to all interest and income which may be earned on the cash deposited so long as the operator is in full compliance with all laws and rules relating to the drilling, redrilling, deepening,

casing, plugging, abandonment, and reclamation of the well for which the cash was deposited and so long as the operator has furnished all reports and information as may be required by the secretary. If the cash realized from the sale of oil or gas or both from the well is not sufficient for the operator to deposit with the secretary the sum of \$10,000 within one year of the day the well started producing, the corporate or surety company which issued the bond on the well may notify the operator and the secretary of its intent to terminate its liability under its bond. The operator then shall have thirty days to furnish a new bond from a corporate bonding or surety company or collateral securities or other forms of security, as provided in this section with the secretary. If a new bond or collateral securities or other forms of security are furnished by the operator, the liability of the corporate bonding or surety company under the original bond shall terminate as to any acts and operations of the operator occurring after the effective date of the new bond or the date the collateral securities or other forms of security are accepted by the Treasurer of the State of West Virginia. If the operator does not furnish a new bond or collateral securities or other forms of security with the secretary, as provided in this section, the operator shall immediately plug, fill and reclaim the well in accordance with all of the provisions of law and rules applicable thereto. In such case, the corporate or surety company which issued the original

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bond shall be liable for any plugging, filling or reclamation not performed in accordance with such laws and rules.

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- (f) Any separate bond furnished for a particular well prior to the effective date of this article shall continue to be valid for all work on the well permitted prior to the effective date of this article; but no permit shall hereafter be issued on such a particular well without a bond complying with the provisions of this section. Any blanket bond furnished prior to the effective date of this article shall be replaced with a new blanket bond conforming to the requirements of this section, at which time the prior bond shall be discharged by operation of law; and if the secretary determines that any operator has not furnished a new blanket bond, the secretary shall notify the operator by registered mail or by any method of delivery that requires a receipt or signature confirmation of the requirement for a new blanket bond, and failure to submit a new blanket bond within sixty days after receipt of the notice from the secretary shall work a forfeiture under subsection (i) of this section of the blanket bond furnished prior to the effective date of this article.
  - (g) Any such bond shall remain in force until released by the secretary, and the secretary shall release the same upon satisfaction that the conditions thereof have been fully performed. Upon the release of any such bond, any cash or collateral securities deposited shall be returned by the secretary to the

operator who deposited it.

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(h) Whenever the right to operate a well is assigned or otherwise transferred, the assignor or transferor shall notify the department of the name and address of the assignee or transferee by registered mail or by any method of delivery that requires a receipt or signature confirmation not later than thirty days after the date of the assignment or transfer. No assignment or transfer by the owner shall relieve the assignor or transferor of the obligations and liabilities unless and until the assignee or transferee files with the department the well name and the permit number of the subject well, the county and district in which the subject well is located, the names and addresses of the assignor or transferor, and assignee or transferee, a copy of the instrument of assignment or transfer accompanied by the applicable bond, cash, collateral security or other forms of security, described in this section, and the name and address of the assignee's or transferee's designated agent if assignee or transferee would be required to designate such an agent under this article, if assignee or transferee were an applicant for a permit under this article. Every well operator required to designate an agent under this section shall, within five days after the termination of such designation, notify the department of such termination and designate a new agent.

Upon compliance with the requirements of this section by

assignor or transferor and assignee or transferee, the secretary
shall release assignor or transferor from all duties and
requirements of this article and shall give written notice of
release to assignor or transferor of any bond and return to
assignor or transferor any cash or collateral securities deposited
pursuant to this section.

- (i) If any of the requirements of this article or rules promulgated pursuant thereto or the orders of the secretary has not been complied with within the time limit set by any notice of violation issued pursuant to this article, the performance bond shall then be forfeited.
- (j) When any bond is forfeited pursuant to the provisions of this article or rules promulgated pursuant thereto, the secretary shall collect the forfeiture without delay.
- 15 (k) All forfeitures shall be deposited in the Treasury of the 16 State of West Virginia in the Oil and Gas Reclamation Fund as 17 defined in section twenty-nine, article six of this chapter.

# §22-6A-14. Civil action for contamination or deprivation of fresh water source or supply; presumption.

- (a) Nothing in this article affects in any way the rights of any person to enforce or protect, under applicable law, the person's interest in water resources affected by an oil or gas operation.
  - (b) Unless rebutted by one of the defenses established in

- subsection (c) below, in any action for contamination or deprivation of a fresh water source or supply within one thousand feet of the site of drilling for a horizontal well, there shall be a rebuttable presumption that the drilling and the well or either,
- $\,\,$   $\,$  was the proximate cause of the contamination or deprivation of the
- fresh water source or supply.
- 7 (c) In order to rebut the presumption of liability established 8 in subsection (b) of this section, the operator must affirmatively 9 prove one of the following defenses:
- 10 (1) The pollution existed prior to the drilling or alteration 11 activity as determined by a pre-drilling or pre-alteration survey.
- 12 (2) The landowner or water purveyor refused to allow the
  13 operator access to the property to conduct a pre-drilling or pre14 alteration survey.
- 15 (3) The water supply is not within one thousand feet of the well.
- 17 (4) The pollution occurred more than six months after completion of drilling or alteration activities.
- 19 (5) The pollution occurred as the result of some cause other 20 than the drilling or alteration activity.

### 21 §22-6A-15. Offenses; civil and criminal penalties.

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(a) Any person or persons, firm, partnership, partnership association or corporation who willfully violates any provision of this article or any rule or order promulgated hereunder shall be

subject to a civil penalty not exceeding \$5,000. Each day a violation continues after notice by the department constitutes a separate offense. The penalty shall be recovered by a civil action brought by the department, in the name of the state, before the circuit court of the county in which the subject well or facility is located. All such civil penalties collected shall be credited to the general fund of the state.

- (b) Notwithstanding the provisions of subsection (a) of this section, any person or persons, firm, partnership, partnership association or corporation who willfully disposes of waste fluids, drill cuttings or any other liquid substance generated in the development of a horizontal well and which could impact surface or groundwater, in violation of this article or any rule or order promulgated hereunder or in violation of any other state or federal statutes, rules or regulations, shall be subject to a civil penalty not exceeding \$100,000. The penalty shall be recovered by a civil action brought by the department, in the name of the state, before the circuit court of the county in which the subject well or facility is located. All such civil penalties collected shall be credited to the general fund of the state.
- (c) Any person or persons, firm, partnership, partnership association or corporation willfully violating any of the provisions of this article which prescribe the manner of drilling and casing or plugging and filling any well, or which prescribe the

methods of conserving gas from waste, shall be guilty of a misdemeanor, and, upon conviction thereof, shall be punished by a fine not exceeding \$5,000, or imprisonment in a regional jail for not more than 12 months, or both, in the discretion of the court, and prosecutions under this section may be brought in the name of the state of West Virginia in the court exercising criminal jurisdiction in the county in which the violation of such provisions of the article or terms of such order was committed.

- (d) Any person who intentionally misrepresents any material fact in an application, record, report plan or other document filed or required to be maintained under the provisions of this article or any rules promulgated by the secretary thereunder is guilty of a misdemeanor and, upon conviction thereof, shall be fined not less than \$1,000 nor more than \$10,000, or imprisoned in a county or regional jail not more than six months, or both fined and imprisoned.
- (e) Any person who willfully violates any provision of any permit issued under or subject to the provisions of this article or who willfully violates any provision of this article or any rule of the secretary or any order of the secretary or board is guilty of a misdemeanor and, upon conviction thereof, shall be fined not less than \$2,500 dollars nor more than \$25,000 per day of violation, or imprisoned in a county or regional jail not more than one year, or both fined and imprisoned.

#### §22-6A-16. Local ordinances.

All local ordinances and enactments purporting to regulate gas operations regulated by this act are hereby preempted and superseded to the extent the ordinances and enactments regulate the method of gas operations. Nothing in this act shall affect the traditional power of local government to regulate zoning and land development of gas activities as well as other aspects, such as the time and the place of operations to protect the health, safety and welfare of the general public through local ordinances and enactments.

### §22-6A-17. Division of Highways approval of well road access.

As part of the permit application, the operator shall provide a letter of certification from the Division of Highways that the operator has entered into a required Division of Highways road maintenance agreement for horizontal drilling operations and is in compliance with all laws, regulations and conditions required by the Division of Highways relating to use, maintenance and repair of all state and county roads to be utilized for access to a well location, including, but not limited to, those roads used for the transportation of water, machinery or any other items or materials related to the construction and operation of the well. The operator shall be responsible and liable for all actions of the operator's agents, employees, subcontractors and others under the direction of the operator regarding performance under the agreement

- 1 provided herein above. Upon notice that the operator is failing to
- 2 comply with the letter of certification as required by this
- 3 section, the division shall deem such violation as a violation of
- 4 a permit condition for construction or operation of the well
- 5 pursuant to this article.
- 6 CHAPTER 22C. ENVIRONMENTAL RESOURCES; BOARDS, AUTHORITIES,
- 7 COMMISSIONS AND COMPACTS.
- 8 ARTICLE 8. SHALLOW GAS WELL REVIEW BOARD.
- 9 §22C-8-2. Definitions.
- 10 Unless the context in which used clearly requires a different
- 11 meaning, as used in this article:
- 12 (1) "Board" means the shallow gas well review board provided
- for in section four of this article;
- 14 (2) "Chair" means the chair of the shallow gas well review
- board provided for in section four of this article;
- 16 (3) "Coal operator" means any person who proposes to or does
- 17 operate a coal mine;
- 18 (4) "Coal seam" and "workable coal bed" are interchangeable
- 19 terms and mean any seam of coal twenty inches or more in thickness,
- 20 unless a seam of less thickness is being commercially worked, or
- 21 can in the judgment of the division foreseeably be commercially
- 22 worked and will require protection if wells are drilled through it;
- 23 (5) "Commission" means the Oil and Gas Conservation Commission
- 24 provided for in section four, article nine of this chapter;

1 (6) "Commissioner" means the Oil and Gas Conservation 2 Commissioner provided for in section four, article nine of this 3 chapter;

- (7) "Correlative rights" means the reasonable opportunity of each person entitled thereto to recover and receive without waste the gas in and under a tract or tracts, or the equivalent thereof;
- (8) "Deep well" means any well other than a shallow well <u>or</u> <u>coalbed methane well</u>, drilled <del>and completed in</del> <u>to</u> a formation <del>at or</del> below the top of the uppermost member of the "Onondaga Group";
- (9) "Division" means the state Division of Environmental Protection provided for in chapter twenty-two of this code;
- (10) "Director" means the Director of the Division of Environmental Protection as established in article one, chapter twenty-two of this code or such other person to whom the division department delegates authority or duties pursuant to sections six or eight, article one, chapter twenty-two of this code;
- (11) "Drilling unit" means the acreage on which the board decides one well may be drilled under section ten of this article;
- (12) "Gas" means all natural gas and all other fluid hydrocarbons not defined as oil in subdivision (15) of this section;
  - (13) "Gas operator" means any person who owns or has the right to develop, operate and produce gas from a pool and to appropriate the gas produced therefrom either for such person or for such

- person and others. In the event that there is no gas lease in existence with respect to the tract in question, the person who owns or has the gas rights therein shall be considered a "gas operator" to the extent of seven-eights of the gas in that portion of the pool underlying the tract owned by such person, and a "royalty owner" to the extent of one-eighth of such gas;
  - (14) "Just and equitable share of production" means, as to each person, an amount of gas in the same proportion to the total gas production from a well as that person's acreage bears to the total acreage in the drilling unit;

- (15) "Oil" means natural crude oil or petroleum and other hydrocarbons, regardless of gravity, which are produced at the well in liquid form by ordinary production methods and which are not the result of condensation of gas after it leaves the underground reservoir;
- (16) "Owner" when used with reference to any coal seam, shall include any person or persons who own, lease or operate such coal seam;
- (17) "Person" means any natural person, corporation, firm, partnership, partnership association, venture, receiver, trustee, executor, administrator, guardian, fiduciary or other representative of any kind, and includes any government or any political subdivision or any agency thereof;
- (18) "Plat" means a map, drawing or print showing the location

of one or more wells or a drilling unit;

- (19) "Pool" means an underground accumulation of gas in a single and separate natural reservoir (ordinarily a porous sandstone or limestone). It is characterized by a natural-pressure system so that production of gas from one part of the pool tends to or does affect the reservoir pressure throughout its extent. A pool is bounded by geologic barriers in all directions, such as geologic structural conditions, impermeable strata, and water in the formation, so that it is effectively separated from any other pools which may be present in the same district or in the same geologic structure;
  - (20) "Royalty owner" means any owner of gas in place, or gas rights, to the extent that such owner is not a gas operator as defined in subdivision (13) of this section;
  - methane well, drilled no deeper than one hundred feet below the top of the "Onondaga Group": and completed in a formation above the top of the uppermost member of the "Onondaga Group:" Provided, That in drilling a shallow well the well operator may penetrate into the "Onondaga Group" to a reasonable depth, not in excess of twenty feet, in order to allow for logging and completion operations, but in no event may the "Onondaga Group" formation or any formation below the "Onondaga Group" be otherwise produced, perforated or stimulated in any manner;

- 1 (22) "Tracts comprising a drilling unit" means that all 2 separately owned tracts or portions thereof which are included 3 within the boundary of a drilling unit;
- (23) "Well" means any shaft or hole sunk, drilled, bored or 4 5 dug into the earth or into underground strata for the extraction, 6 injection or placement of any liquid or gas, or any shaft or hole 7 sunk or used in conjunction with such extraction, injection or 8 placement. The term "well" does not include any shaft or hole sunk, drilled, bored or dug into the earth for the sole purpose of core 9 drilling or pumping or extracting therefrom potable, fresh or 10 usable water for household, domestic, industrial, agricultural or 11 12 public use; and
- 13 (24) "Well operator" means any person who proposes to or does 14 locate, drill, operate or abandon any well.
- 15 ARTICLE 9. OIL AND GAS CONSERVATION.
- 16 **\$22C-9-2. Definitions.**
- 17 (a) Unless the context in which used clearly requires a different meaning, as used in this article:
- 19 (1) "Commission" means Oil and Gas Conservation Commission and
  20 "commissioner" means the oil and gas conservation commissioner as
  21 provided for in section four of this article;
- 22 (2) "Director" means the Director of the Division of 23 Environmental Protection and "chief" means the chief of the Office 24 of Oil and Gas;

1 (3) "Person" means any natural person, corporation,
2 partnership, receiver, trustee, executor, administrator, guardian,
3 fiduciary or other representative of any kind, and includes any
4 government or any political subdivision or any agency thereof;

- (4) "Operator" means any owner of the right to develop, operate and produce oil and gas from a pool and to appropriate the oil and gas produced therefrom, either for such person or for such person and others; in the event that there is no oil and gas lease in existence with respect to the tract in question, the owner of the oil and gas rights therein shall be considered as "operator" to the extent of seven-eighths of the oil and gas in that portion of the pool underlying the tract owned by such owner, and as "royalty owner' as to one-eighth interest in such oil and gas; and in the event the oil is owned separately from the gas, the owner of the substance being produced or sought to be produced from the pool shall be considered as "operator" as to such pool;
- (5) "Royalty owner" means any owner of oil and gas in place, or oil and gas rights, to the extent that such owner is not an operator as defined in subdivision (4) of this section;
- 20 (6) "Independent producer" means a producer of crude oil or 21 natural gas whose allowance for depletion is determined under 22 Section 613A of the federal Internal Revenue Code in effect on July 23 1, 1997;
  - (7) "Oil" means natural crude oil or petroleum and other

- hydrocarbons, regardless of gravity, which are produced at the well in liquid form by ordinary production methods and which are not the result of condensation of gas after it leaves the underground reservoir;
  - (8) "Gas" means all natural gas and all other fluid hydrocarbons not defined as oil in subdivision (7) of this section;

- (9) "Pool" means an underground accumulation of petroleum or gas in a single and separate reservoir (ordinarily a porous sandstone or limestone). It is characterized by a single natural-pressure system so that production of petroleum or gas from one part of the pool affects the reservoir pressure throughout its extent. A pool is bounded by geologic barriers in all directions, such as geologic structural conditions, impermeable strata, and water in the formations, so that it is effectively separated from any other pools that may be presented in the same district or on the same geologic structure;
- (10) "Well" means any shaft or hole sunk, drilled, bored or dug into the earth or underground strata for the extraction of oil or gas;
- methane well, drilled no deeper than one hundred feet below the top of the "Onondaga Group": and completed in a formation above the top of the uppermost member of the "Onondaga Group:" Provided, That in drilling a shallow well the operator may penetrate into the

- 1 "Onondaga Group" to a reasonable depth, not in excess of twenty
- 2 feet, in order to allow for logging and completion operations, but
- 3 in no event may the "Onondaga Group" formation or any formation
- 4 <u>below the "Onondaga Group"</u> be <del>otherwise</del> produced, perforated or
- 5 stimulated in any manner;
- 6 (12) "Deep well" means any well, other than a shallow well or
- 7 coalbed methane well, drilled and completed in to a formation at or
- 8 below the top of the uppermost member of the "Onondaga Group;"
- 9 (13) "Drilling unit" means the acreage on which one well may
- 10 be drilled;
- 11 (14) "Waste" means and includes:
- 12 (A) Physical waste, as that term is generally understood in
- 13 the oil and gas industry;
- 14 (B) The locating, drilling, equipping, operating or producing
- of any oil or gas well in a manner that causes, or tends to cause,
- 16 a reduction in the quantity of oil or gas ultimately recoverable
- from a pool under prudent and proper operations, or that causes or
- 18 tends to cause unnecessary or excessive surface loss of oil or gas;
- 19 or
- 20 (C) The drilling of more deep wells than are reasonably
- 21 required to recover efficiently and economically the maximum amount
- of oil and gas from a pool. Waste does not include gas vented or
- 23 released from any mine areas as defined in section two, article
- one, chapter twenty-two-a of this code or from adjacent coal seams

- which are the subject of a current permit issued under article two of chapter twenty-two-a of this code: *Provided*, That nothing in
- 3 this exclusion is intended to address ownership of the gas;

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- 4 (15) "Correlative rights" means the reasonable opportunity of 5 each person entitled thereto to recover and receive without waste 6 the oil and gas in and under his tract or tracts, or the equivalent 7 thereof; and
  - (16) "Just and equitable share of production" means, as to each person, an amount of oil or gas or both substantially equal to the amount of recoverable oil and gas in that part of a pool underlying such person's tract or tracts.
  - (b) Unless the context clearly indicates otherwise, the use of the word "and" and the word "or" shall be interchangeable, as, for example, "oil and gas" shall mean oil or gas or both.

(NOTE: The purpose of this bill is to add a new article to Chapter 22 of the West Virginia Code to regulate the growing practice of drilling horizontal wells for recovery of natural gas. This new article would be known as the "Natural Gas Horizontal Well Control Act." It complements established requirements governing conventional oil and gas wells while adopting additional new requirements to address issues unique to horizontal wells. The definition sections in Article 6, Chapter 22 of the Code, and in Articles 8 and 9, Chapter 22C of the Code, would be amended by modifying certain existing definitions and by adding new definitions.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.

Article 22-6A is new; therefore, strike-throughs and underscoring have been omitted.)